



THE REGIONAL MUNICIPALITY OF PEEL
WASTE MANAGEMENT STRATEGIC ADVISORY COMMITTEE
AGENDA

Meeting #: WMSAC-5/2020
Date: Thursday, November 19, 2020
Time: 9:30 AM - 11:00 AM
Location: Council Chamber, 5th Floor
Regional Administrative Headquarters
10 Peel Centre Drive, Suite A
Brampton, Ontario
Members: G.S. Dhillon, P. Fortini, A. Groves, N. Iannicca, J. Innis (Vice-Chair), J. Kovac,
M. Mahoney, M. Palleschi, K. Ras, I. Sinclair, R. Starr (Chair)

Due to the efforts to contain the spread of COVID-19 there will be limited public access to the Council Chambers, by pre-registration only. Please email regional.clerk@peelregion.ca to pre-register. The meeting will be live streamed on <http://www.peelregion.ca/>

1. CALL TO ORDER
2. DECLARATIONS OF CONFLICTS OF INTEREST
3. APPROVAL OF AGENDA
4. DELEGATIONS
5. REPORTS
 - 5.1. Transition of the Blue Box Program to Full Producer Responsibility – November 2020
Update: Comments on Draft Blue Box Regulation
Presentation by Norman Lee, Director of Waste Management
 - 5.2. Waste Management Services Update
(Oral)
Presentation by Norman Lee, Director of Waste Management

6. COMMUNICATIONS

- 6.1. Graydon Smith, President, Association of Municipalities of Ontario and Mayor, Town of Bracebridge
Email dated October 26, 2020, Regarding the Proposed Transition Schedule for the Blue Box Program to the New Full Producer Responsibility Regulation (Receipt recommended)

7. OTHER BUSINESS

8. IN CAMERA

9. NEXT MEETING

Thursday, January 21, 2021
2:00 p.m. to 3:30 p.m.
Council Chamber, 5th floor
Regional Administrative Headquarters
10 Peel Centre Drive, Suite A
Brampton, ON

10. ADJOURNMENT

**REPORT TITLE: Transition of the Blue Box Program to Full Producer Responsibility
– November 2020 Update: Comments on Draft Blue Box Regulation**

FROM: Andrew Farr, Interim Commissioner of Public Works

RECOMMENDATION

That the comments in response to the Ministry of the Environment, Conservation and Parks draft blue box regulation posting outlined in the report of the Interim Commissioner of Public Works “Transition of the Blue Box Program to Full Producer Responsibility – November 2020 Update: Comments on Draft Blue Box Regulation”, be endorsed.

REPORT HIGHLIGHTS

- On October 19, 2020, the Ministry of the Environment, Conservation and Parks (the Ministry) posted the draft blue box regulation, which sets out how the blue box program will be transitioned to full producer responsibility.
 - The Ministry is accepting comments on the draft regulation for a 45-day period, ending on December 3, 2020.
 - The recommended direction noted in this report will form the basis of the comments to be submitted to the Ministry.
 - Staff will prepare and submit comments to the Ministry that reflect the content of the recommended feedback and next steps sections of this report.
 - Staff will continue to participate in consultations related to the transition of the blue box program to full producer responsibility.
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DISCUSSION

1. Background

On October 19, 2020, the Ministry of the Environment, Conservation and Parks released the much-anticipated draft blue box regulation to govern the blue box program under the *Resource Recovery and Circular Economy Act, 2016*. The regulation will transition Ontario’s blue box recycling program to full producer responsibility.

The new regulation transitions both financial and operational responsibility to producers. It also aims to make each individual “producer” of printed paper and packaging directly and individually responsible for resource recovery of the printed paper and packaging they sell into the market in the province. Using this regulation, the province aims to hold individual producers accountable for the entire lifecycle of their products – an important step in the development and move toward a circular economy.

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There are several notable objectives in the draft regulation:

- make producers responsible for the collection and recycling of blue box materials
- expand the scope of blue box materials collected and managed
- maintain or improve existing blue box services, including the creation of one common blue box collection system across Ontario
- collect a consistent set of blue box materials across the province
- expand blue box services to communities outside the Far North, regardless of their population
- expand blue box services to additional sources, such as multi-unit residential buildings, schools, retirement homes, long-term care homes and some public spaces
- make producers responsible for meeting management requirements (e.g. diversion targets) for blue box materials.

The draft regulation is posted on the Environmental Registry of Ontario for 45 days for public feedback, ending December 3, 2020. The Ministry has expressed a desire to finalize the regulation by the end of 2020.

This report provides Regional Council with a high-level understanding of the policy framework proposed by the Ministry in the regulation, how it aligns with the Region's interests and staff's recommended feedback.

2. Draft Regulation Details and Recommended Feedback

The draft regulation sets out a number of requirements that producers will have to meet.

2.1. Transition Schedule

The draft regulation transitions existing blue box services to producer responsibility in three groups between 2023 and 2025 through a “Blue Box Transition Schedule” that identifies eligible communities and the year they are to transition (see Appendix I for the schedule). Producers would be responsible for transitioning communities on or before the dates contained in the schedule.

The Ministry developed the draft “Blue Box Transition Schedule” with a goal of balancing net program costs and materials managed over the three years. The Ministry also considered municipalities’ preferred transition dates and geographical location.

To promote economies of scale, the Ministry considered geographic continuity when assigning municipalities to a given year. The intent of the groupings is to enable producers to contract for geographic catchments to ensure cost-effective planning and delivery of blue box services over the three years (see Appendix I for a grouping map). The “Blue Box Transition Schedule” would be updated when the regulation is finalized to specify calendar dates for each transitioning program within a given year, with quarterly transition dates based on contract expiry.

In the preliminary transition schedule, the Region is assigned a transition year of 2024 which aligns with Peel’s preferred transition date of October 1, 2024 as endorsed by Regional Council on June 25, 2020 through Resolution 2020-471.

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Recommended Feedback

The Region supports the transition schedule and staff will continue to work with the Ministry to advocate that the exact date of transition matches Peel's preferred date of October 1, 2024. Staff will also advocate for a flexibility provision to be built in the regulation that would allow Peel to transition earlier should the opportunity arise.

2.2. Designated Materials

The draft regulation designates blue box materials under the *Resource Recovery and Circular Economy Act, 2016*, which would include a number of materials that residents purchase as part of their daily life. Producers would be responsible for collecting and managing items made from paper, metal, glass, plastic, or any combination of these materials, including:

- packaging
- printed paper
- non-alcoholic beverage containers
- unprinted paper (NEW)
- single-use packaging-like products (e.g. foils, wraps, trays, boxes, bags) (NEW)
- single-use items (e.g. straws, cutlery, plates, stir sticks) (NEW)

Producers of compostable materials would be obligated to register and report annually, but the draft regulation would exempt compostable materials from collection and management requirements.

Recommended Feedback

The Region is in support of the broad basket of goods designated that producers will have to collect and manage. The province's choice to include these items aligns Ontario's list of materials with those regulated under British Columbia's producer responsibility program. This is a positive sign of more cross-country harmonization on producer responsibility regulations, consistent with the federal initiatives in this area and the Region's advocacy.

One area of concern is compostable materials and packages. Citing challenges with determining proper management approaches for compostable materials, the new regulation imposes registration and reporting obligations with respect to compostable materials but does not mandate collection or management requirements.

As producers are expected to continue to introduce more compostable packaging into the market, staff recommend that the Ministry apply collection and management requirements at the earliest opportunity for compostable materials and packages.

2.3. Responsible Producers

The draft regulation would establish a methodology for identifying the producers who will have responsibilities under the regulation. The financial and operational responsibilities that municipalities currently have would transition to these producers. The regulation would set out:

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- A cascading hierarchy of producers to ensure that the person with the closest connection to designated products and packaging is made the responsible producer
- A mechanism to capture retailers that are located out-of-province but who supply blue box materials to Ontario consumers through online sales

The regulation proposes to exempt producers from collection and management responsibilities for a specific category of material if their supply for that material category is below specific threshold. Producers with less than \$2 million in sales annually would be exempt from registration, collection and management requirements. There are also exemptions for small generators of blue box materials, which lessens the requirements for small businesses. This helps to ensure that small businesses are not burdened by the blue box program transition.

Recommended Feedback

The Region supports the proposed methodology for identifying responsible producers as it puts the responsibility of the blue box program on large producers, including online retailers, and not on small businesses.

2.4. Common Collection System

The draft regulation establishes a new blue box system, known as the common collection system, to provide services to all eligible sources. Through the common collection system, producers would be required to collect a consistent set of materials across the province, meaning that designated products and packaging could go in the blue box. To have input on the development of the common collection system, a producer (PRO) must represent at least 10 percent of the total tonnage of blue box material supplied to consumers in Ontario.

Producers could also set up an alternative system (e.g. a deposit/return or return to retail system) to collect the specific products and packaging they supply in Ontario and be exempt from participating in the common collection system. An alternative system must meet specific requirements to be eligible for exemption from the common collection system, such as higher diversion targets.

Peel has supported the development of a common collection system for blue box materials and has also supported the option for producers to use alternative collection systems throughout the consultation process. Peel has also advocated that the new system allow for competition and not erect any unnecessary barriers to entry for small to medium sized players.

Recommended Feedback

The Region supports the concept and intent of both the common collection and alternative collection systems. However, the common collection system should be established in a way that does not hinder competition amongst PROs and the broader waste management industry. The 10 percent threshold to participate in the development of the common collection system represents a potential barrier to entry for smaller PROs and producers and may therefore limit competition.

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The establishment of the common collection system is complex, and staff will seek further clarification from the Ministry to inform advocacy to avoid any unnecessary barriers to competition.

2.5. Eligible Sources

Collection requirements in the draft regulation have been structured to ensure there are continued collection services to eligible sources while also providing producers with flexibility on how they establish their collection systems.

The regulation would expand blue box collection to the following eligible sources:

- Permanent and seasonal dwellings
- Multi-unit residential buildings
- Public and private schools
- Long-term care homes
- Retirement homes
- Some public spaces (such as certain municipal parks and playgrounds)

Any of these sources from which Peel already collects will be included in Peel's transition in 2024. Staff will ensure that the responsibility for the operations of eligible outdoor public space receptacles transitions smoothly from the local municipalities to producers by 2024.

Eligible sources from which Peel does not currently collect will be transitioned to producers on January 1, 2026, which include:

- Multi-residential buildings on private collection
- Long-term care and retirement homes on private collection
- Schools on private collection

There are other sources from which Peel currently collects but are not identified as eligible sources in the draft regulation. Peel must remain financially and operationally responsible for the collection of blue box material from these sources, which include:

- Places of worship
- Non-profit organizations (e.g. group homes)
- Indoor public spaces in regional and municipal facilities (e.g. libraries, public arenas, community centres)

Recommended Feedback

The Region supports the list of eligible sources, as it closely aligns with the June 25, 2020 Council Resolution 2020-472 and, even though some producers have advocated for a shorter list (i.e. only curbside households), staff will advocate that the Ministry maintain the list in the final regulation. Staff will also encourage the Ministry to expand the list of eligible sources to include the locations Peel currently collects from but are not identified as eligible. Staff will also encourage the Ministry to expand the definition of public spaces to include all public spaces including regional and municipal facilities.

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2.6. Servicing Requirements

The draft regulation would include service standards for the eligible sources (e.g. type of collection, minimum frequency for collection, provision and replacement of collection receptacles, hours of operations for depots), in order to ensure convenient access for residents. Proposed service standards are generally aligned with garbage collection for residences and facilities to ensure recycling is as accessible and convenient as garbage.

Highlights from the draft regulation as it pertains to servicing requirements by the producers include:

- Residential collection (curbside and multi-residential):
 - Collection of blue box material at least every other week
 - Provision of blue box receptacles for the storage of blue box material
 - Replacements provided once per year and within one week of request
 - Collection of blue box material before multi-residential receptacles are full
- Facilities (schools, long term care, retirement homes) collection:
 - Provision of blue box receptacles as required for the storage of blue box material at the facility until it is collected, including:
 - ensuring that each facility has the number of blue box receptacles it requires for the collection of blue box material before the day on which the producer commences collecting from the facility
 - providing any replacement blue box receptacles requested by the owner or operator of the facility, within one week of the request
 - Provision of receptacles that are appropriate for the facility
 - Collection of blue box material from the facility before the receptacles are full
- Public space collection:
 - Provided only where the community/municipality provides garbage collection containers
 - Provision of appropriate blue box receptacles next to every receptacle for garbage at the public space
 - Collection of blue box materials before receptacles are full
 - Collection of blue box materials throughout the year and locate receptacles at entry or exit points, and other areas where persons congregate in parks or playgrounds

Recommended Feedback

The Region supports the servicing requirements as it closely aligns with Peel's current level of service and will advocate to the Ministry that the requirements be maintained in the final regulation.

2.7. Management Requirements

The draft regulation would require producers to achieve a management requirement (i.e. a total amount of blue box materials they must divert), based on the weight of blue box materials they supplied in a given material category.

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The draft regulation sets out six material categories, each with individual recovery targets for 2026-2029, and 2030 and beyond (see Table 1). A producer would be expected to make best efforts to meet management requirements of blue box materials during the transition period (i.e. 2023 – 2025).

Table 1: Blue Box Regulation Management Targets

Target Category	Existing Ontario Diversion Rate (2018)	Stage 1: 2026-2029 Target	Stage 2: 2030-Onward Target
Paper	72%	90%	90%
Rigid Plastic	48%	55%	60%
Flexible Plastic	7%	30%	40%
Glass	68%	75%	80%
Metal	54%	67%	75%
Non-Alcoholic Beverage Containers	N/A	75%	80%

Recommended Feedback

The Region supports the establishment of management targets and the concept that these increase over time which highlights a commitment to continuous improvement. However, the Region recommends that the Ministry establish targets for both broad material categories (as they have) and specific material sub-categories for all designated materials, including compostable materials and packages, so that poor performing materials can be quickly identified. As a minimum, producers should be required to report on both the broad material categories and specific subcategories for all designated materials.

3. Next Steps

In this report, staff highlighted and provided feedback on the critical aspects of the draft regulation. The draft regulation also contains other elements that staff will review and comment on.

Staff will continue to work with the Association of Municipalities of Ontario and other municipalities to review the draft regulation and will submit comments to the Ministry by the December 3, 2020 deadline in line with the above recommended commentary.

In the lead up of the release of the final regulation, staff will continue to work with the Ministry and other stakeholders to ensure that the transitioned program continues to meet the needs of Peel's residents.

RISK CONSIDERATIONS

The wording of the final regulation may differ, perhaps significantly, from what is proposed in the draft regulation, which could negatively impact blue box service to residents. To mitigate this risk, staff will continue its engagement with the Ministry and other stakeholders to ensure the interests of Peel residents are protected.

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FINANCIAL IMPLICATIONS

There are no direct or immediate financial implications associated with this report. Any financial implications arising from the transition to full producer responsibility will be communicated to Council throughout the transition process and will be reviewed as part of the annual budget process in the appropriate year.

The direction under the draft regulation and the expected financial outcomes are in line with the estimates previously outlined in the June 18, 2020 Waste Management Strategic Advisory Committee report “Transition of the Blue Box Program to Full Producer Responsibility – June 2020 Update: Preferred Transition Year”. The report noted that once the blue box program is transitioned, producers will be responsible for the full cost of the program, meaning that Peel could realize up to \$15 million per year in net savings and avoided costs.

APPENDICES

Appendix I – Blue Box – Transition Complementary Document October 2020

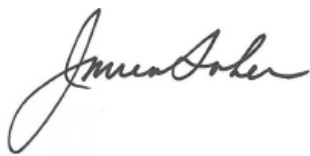
For further information regarding this report, please contact Norman Lee, Director Waste Management, Ext. 4703, norman.lee@peelregion.ca.

Authored By: Dave Yousif, Advisor, Policy Waste Reduction

Reviewed and/or approved in workflow by:

Department Commissioner, Division Director and Financial Support Unit.

Final approval is by the Chief Administrative Officer.



J. Baker, Chief Administrative Officer

Blue Box Transition Complementary Document: Map and Geographic Groupings

(This document is a draft – for consultation purposes only.)

The Ministry of the Environment, Conservation and Parks has proposed a producer responsibility regulation for the Blue Box Program.

The proposed regulation under the Resource Recovery and Circular Economy Act, 2016 would make producers responsible for the Blue Box Program, including meeting regulated outcomes for providing collection services to local communities, managing Blue Box materials, and achieving diversion targets to improve diversion, address plastic waste, and recover resources for use in the economy.

The draft regulation is currently posted for a 45-day consultation period on the province's Environmental and Regulatory Registries (<https://ero.ontario.ca/notice/019-2579>).

The Resource Productivity and Recovery Authority (RPRA) Datacall indicates that municipalities, unorganized territories and First Nations communities ran 249 local blue box programs in Ontario in 2018 under the Waste Diversion Transition Act, 2016.

The proposed regulation would transition existing blue box services to producer responsibility in three groups between 2023 and 2025 according to a Blue Box Transition Schedule referenced in the regulation.

The Blue Box Transition Schedule has been posted for consultation on the Environmental and Regulatory Registries (<https://ero.ontario.ca/notice/019-2579>).

This document is not the proposed Blue Box Transition Schedule.

This document is a complementary document developed to assist stakeholders in providing comments on the schedule by providing a map and listing of geographic groupings contained in each year of the proposed schedule.

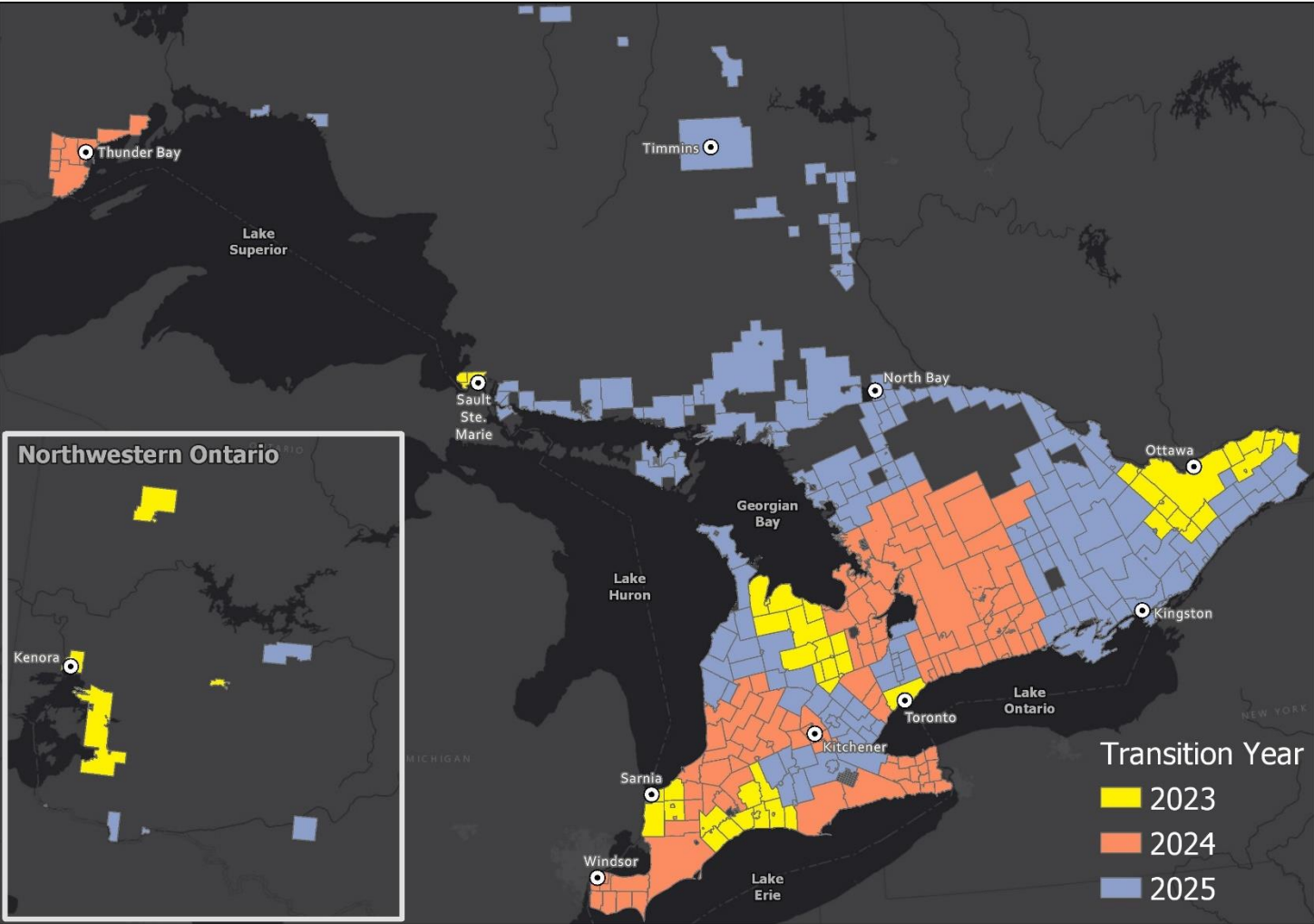
The Ministry will consult on the proposed transition groupings as it works to finalize the regulation, including the best way to determine the specific calendar date for each community's transition.

This will include engagement with First Nation communities to learn more about Blue Box Programs in their communities and assess their preferred dates for transition.

The Blue Box Transition Schedule will be updated when the regulation is finalized to include First Nation communities and identify a calendar date for the transition.

Blue Box Transition Complementary Document: Map

Blue Box Residential Recycling Program
Lower / Single Tier Municipalities



**Blue Box Transition Complementary Document:
Proposed Geographic Groupings, By Year**

2023: CENTRAL

Eligible Community	Transition Year
Chatsworth, Township of	2023
Dufferin, County of	2023
Enniskillen, Township of	2023
Georgian Bluffs, Township of	2023
Grey Highlands, Municipality of	2023
Meaford, Municipality of	2023
Newbury, Village of	2023
Owen Sound, City of	2023
Southgate, Township of	2023
The Blue Mountains, Town of	2023

2023: LONDON AREA

Eligible Community	Transition Year
Aylmer, Town of	2023
Bayham, Municipality of	2023
Central Elgin, Municipality of	2023
Dutton-Dunwich, Municipality of	2023
London, City of	2023
Malahide, Township of	2023
Southwest Middlesex, Municipality of	2023
Southwold, Township of	2023
St. Thomas, City of	2023
Thames Centre, Municipality of	2023
West Elgin, Municipality of	2023

2023: NORTHWEST

Eligible Community	Transition Year
Dryden, City of	2023
Kenora, City of	2023
Red Lake, Municipality of	2023

2023: EAST

Eligible Community	Transition Year
Alfred and Plantagenet, Township of	2023
Arnprior, Town of	2023
Beckwith, Township of	2023
Carleton Place, Town of	2023

Eligible Community	Transition Year
Casselman, Village of	2023
Clarence-Rockland, City of	2023
Drummond-North Elmsley, Township of	2023
Hawkesbury Joint Recycling	2023
McNab-Braeside, Township of	2023
Merrickville-Wolford, Village of	2023
Mississippi Mills, Town of	2023
Montague, Township of	2023
North Grenville, Municipality of	2023
Ottawa, City of	2023
The Nation, Municipality	2023

2023: SARNIA AREA

Eligible Community	Transition Year
Petrolia, Town of	2023
Plympton-Wyoming, Town of	2023
Sarnia, City of	2023
St. Clair, Township of	2023

2023: SAULT STE. MARIE AREA

Eligible Community	Transition Year
Goulais Local Service Board	2023
Prince, Township of	2023
Sault Ste. Marie, City of	2023
Sioux Narrows Nestor Falls, Township of	2023

2023: TORONTO

Eligible Community	Transition Year
Toronto, City of	2023

2024: CENTRAL

Eligible Community	Transition Year
Algonquin Highlands, Township of	2024
Barrie, City of	2024
Durham, Regional Municipality of	2024
Dysart et al, Township of	2024
Hastings Highlands, Municipality of	2024
Highlands East, Municipality of	2024
Kawartha Lakes, City of	2024
Minden Hills, Township of	2024
Muskoka, District Municipality of	2024
Northumberland, County of	2024

Eligible Community	Transition Year
Orillia, City of	2024
Peel, Regional Municipality of	2024
Peterborough, City of	2024
Peterborough, County of	2024
Simcoe, County of	2024

2024: HALDIMAND, NIAGARA AND NORFOLK

Eligible Community	Transition Year
Haldimand, County of	2024
Niagara, Regional Municipality of	2024
Norfolk, County of	2024

2024: SOUTHWEST

Eligible Community	Transition Year
Bluewater Recycling Association	2024
Chatham-Kent, Municipality of	2024
Essex-Windsor Solid Waste Authority	2024
Howick, Township of	2024
Stratford, City of	2024

2024: THUNDER BAY AREA

Eligible Community	Transition Year
Conmee, Township of	2024
Gillies, Township of	2024
Neebing, Municipality of	2024
O'Connor, Township of	2024
Oliver Paipoonge, Municipality of	2024
Shuniah, Municipality of	2024
Thunder Bay, City of	2024

2024: WATERLOO

Eligible Community	Transition Year
Waterloo, Regional Municipality of	2024

2025: CENTRAL

Eligible Community	Transition Year
Ashfield-Colborne-Wawanosh, Township of	2025
Bruce Area Solid Waste Recycling	2025
Burk's Falls, Village of	2025
Guelph, City of	2025
Halton, Regional Municipality of	2025

Eligible Community	Transition Year
Hamilton, City of	2025
Hanover, Town of	2025
North Huron, Township of	2025
Northern Bruce Peninsula, Municipality of	2025
Sundridge, Village of	2025
Wellington, County of	2025
West Grey, Municipality of	2025

2025: EAST

Eligible Community	Transition Year
Addington Highlands, Township of	2025
Admaston/Bromley, Township of	2025
Athens, Township of	2025
Augusta, Township of	2025
Bancroft, Town of	2025
Bonnechere Valley, Township of	2025
Brockville, City of	2025
Brudenell, Lyndoch and Raglan, Township of	2025
Carlow Mayo, Township of	2025
Central Frontenac, Township of	2025
Cornwall, City of	2025
Deep River, Town of	2025
Deseronto, Town of	2025
Edwardsburgh Cardinal, Township of	2025
Elizabethtown-Kitley, Township of	2025
Faraday, Township of	2025
Front of Yonge, Township of	2025
Frontenac Islands, Township of	2025
Gananoque, Town of	2025
Greater Madawaska, Township of	2025
Greater Napanee, Township of	2025
Head, Clara and Maria, Townships of	2025
Horton, Township of	2025
Killaloe, Hagarty, and Richards, Township of	2025
Kingston, City of	2025
Lanark Highlands, Township of	2025
Laurentian Hills, Town of	2025
Leeds and the Thousand Islands, Township of	2025
Limerick, Township of	2025
Loyalist, Township of	2025
Madawaska Valley, Township of	2025
North Dundas, Township of	2025
North Frontenac, Township of	2025

Eligible Community	Transition Year
North Glengarry, Township of	2025
North Stormont, Township of	2025
Ottawa Valley Waste Recovery Centre	2025
Papineau-Cameron, Township of	2025
Perth, Town of	2025
Prescott, Town of	2025
Quinte Waste Solutions	2025
Renfrew, Town of	2025
Rideau Lakes, Township of	2025
Russell, Township of	2025
Smiths Falls, Town of	2025
South Dundas, Township of	2025
South Frontenac, Township of	2025
South Glengarry, Township of	2025
South Stormont, Township of	2025
Stone Mills, Township of	2025
Tay Valley, Township of	2025
Westport, Village of	2025
Whitewater Region, Township of	2025
Wollaston, Township of	2025

2025: NORTH, NEAR NORTH, AND PARRY SOUND

Eligible Community	Transition Year
Armour, Township of	2025
Armstrong, Township of	2025
Assiginack, Township of	2025
Baldwin, Township of	2025
Billings, Township of	2025
Blind River, Town of	2025
Bonfield, Township of	2025
Callander, Municipality of	2025
Calvin, Municipality of	2025
Carling, Township of	2025
Casey, Township of	2025
Central Manitoulin, Township of	2025
Charlton and Dack, Municipality of	2025
Chisholm, Township of	2025
Cobalt, Town of	2025
Cochrane, Corporation of the Town of	2025
Coleman, Township of	2025
East Ferris, Municipality of	2025
Elliot Lake, City of	2025
Englehart, Town of	2025

Eligible Community	Transition Year
Espanola, Town of	2025
Evanturel, Township of	2025
French River, Municipality of	2025
Gauthier, Township of	2025
Greater Sudbury, City of	2025
Harley, Township of	2025
Hearst	2025
Hilliard, Township of	2025
Hilton Beach, Village of	2025
Hudson, Township of	2025
Huron Shores, Municipality of	2025
James, Township of	2025
Kapuskasing, Town of	2025
Kearney, Town of	2025
Kerns, Township of	2025
Killarney, Municipality of	2025
Kirkland Lake, Town of	2025
Laird, Township of	2025
Larder Lake, Township of	2025
Latchford, Town of	2025
Macdonald, Meredith & Aberdeen Additional, Township of	2025
Machar, Township of	2025
Magnetawan, Municipality of	2025
Marathon, Town of	2025
Matachewan, The Corporation of the Township of	2025
Mattice-Val Cote, Municipality of	2025
McDougall, Municipality of	2025
McGarry, Township of	2025
McKellar, Township of	2025
McMurrich/Monteith, Township of	2025
Nairn & Hyman, Township of	2025
Nipissing, Township of	2025
North Bay, City of	2025
Northeastern Manitoulin & Islands, Town of	2025
Parry Sound, Town of	2025
Perry, Township of	2025
Powassan, Municipality of	2025
Sables-Spanish Rivers, Township of	2025
Sequin, Township of	2025
Spanish, Town of	2025
St. Charles, Municipality of	2025
St. Joseph, Township of	2025
Strong, Township of	2025
Tarbutt & Tarbutt Additional, Township of	2025

Eligible Community	Transition Year
Temiskaming Shores, City of	2025
Terrace Bay, Township of	2025
The Archipelago, Township of	2025
Timmins, City of	2025
Tri-Neighbours	2025
Tudor & Cashel, Township of	2025
West Nipissing, Municipality of	2025
Whitestone, Municipality of	2025

2025: NORTHWEST

Eligible Community	Transition Year
Atikokan, Township of	2025
Emo, Township of	2025
Fort Frances, Town of	2025
Rainy River, Town of	2025
Sioux Lookout, The Corporation of the Municipality of	2025

2025: BRANT AND OXFORD

Eligible Community	Transition Year
Brant, County of	2025
Brantford, City of	2025
Oxford, Restructured County of	2025

2025: YORK

Eligible Community	Transition Year
York, Regional Municipality of	2025

Transition of the Blue Box Program to Full Producer Responsibility – November 2020 Update: Draft Regulation Comments

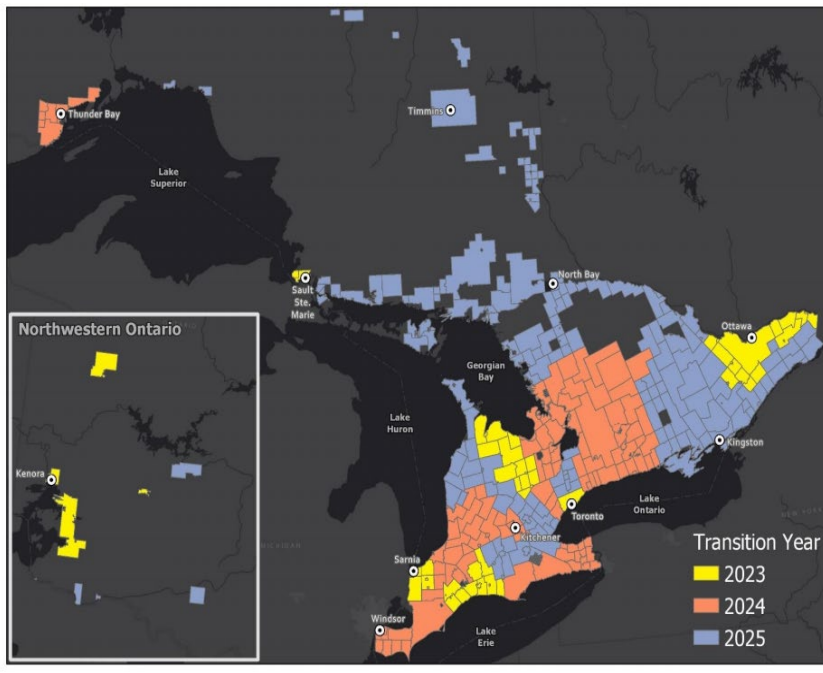
Waste Management Strategic Advisory Committee
November 19, 2020

Norman Lee, Director, Waste Management

Background

- On October 19, 2020 the Ministry of the Environment, Conservation and Parks (MECP) released the draft Blue Box Regulation
- The regulation will transition financial and operational responsibility of the Blue Box program from municipalities to producers
- The draft regulation has been posted on the Environmental Registry of Ontario for a 45-day comment period ending December 3, 2020

Transition Schedule



- In the draft regulation, Peel is scheduled to transition in 2024
- The Region supports the schedule and will advocate for a transition date of October 1, 2024 (or earlier should the opportunity arise)

Designated Materials

- The draft regulation lists the materials that producers would be responsible for:
 - Packaging
 - Printed & unprinted paper
 - Non-alcoholic beverage containers
 - Unprinted paper (**NEW**)
 - Single-use packaging-like products (foils, wraps, trays, boxes, bags) (**NEW**)
 - Single-use items supplied with food & beverage products (straws, cutlery, plates, stir sticks) (**NEW**)
- Staff supports this list of materials but will recommend that the Ministry apply collection and management requirements on producers for compostables as soon as possible

Eligible Sources

2024 (If Currently Collected by Peel)	2026 (If Currently Privately Serviced)	Ineligible (Even If Currently Collected by Peel)
Permanent and seasonal dwellings	Multi-residential buildings	Places of worship
Multi-residential buildings	Long-term care homes	Non-profit organizations (e.g. group homes)
Public and private schools	Retirement homes	Indoor public spaces in regional and municipal facilities (e.g. libraries, public arenas, community centres)
Long-term care homes	Schools	
Retirement homes		
Some public spaces (e.g. certain municipal parks and playgrounds)		Commercial component of Business Improvement Areas (BIAs)

- Staff supports this list as it is improvement over previous proposals and will advocate that this list be maintained and expanded to the ineligible list

Servicing Requirements

- The draft regulation includes service standards for the eligible sources (e.g. type of collection, minimum collection frequency, provision and replacement of receptacles) and maintains that recycling be as accessible and convenient as garbage collection
- Staff supports the servicing requirements and will advocate that the Ministry maintain them in the final regulation

Common Collection System

- The draft regulation proposes producers or PROs establish a common collection system to collect a consistent set of materials from all eligible sources
- Producers have the option to establish an alternative collection system for specific products and packaging (e.g. deposit/return or return to retail system)
- Peel supports the common collection and alternative systems and will seek clarification from the Ministry to inform advocacy to avoid unnecessary barriers to competition

Management Requirements

- The draft regulation sets out the following targets:

Target Category	2026-2029 Target	2030-onward Target
Paper	90%	90%
Rigid Plastic	55%	60%
Flexible Plastic	30%	40%
Glass	75%	80%
Metal	67%	75%
Non-Alcoholic Beverage Containers	75%	80%

- Staff supports the establishment of management targets but recommends that the Ministry also establish targets for material sub-categories and that producers report on these sub-categories

Responsible Producers

- The draft regulation sets out:
 - A cascading hierarchy of producers to ensure that the person with the closest connection to designated products and packaging is made the responsible producer
 - A mechanism to capture retailers located out-of-province but who supply blue box materials to Ontario consumers through online sales
 - A threshold that identifies obligated producers and exempts small businesses to minimize burden
- Staff supports the proposed hierarchy of responsible producers and will reiterate the need to obligate online distributors

Next Steps

- Ongoing meetings with Ministry staff and other stakeholders to address issues and get clarifications
- Submit comments on draft Regulation to MECP by December 3, 2020

Risks

- The final regulation may differ significantly from what is proposed in the draft regulation, which could negatively impact blue box service to residents
- Staff will continue to engage with the Ministry and other stakeholders to prevent significant negative changes in the final regulation

Thank you

Contact info:

Norman Lee

Director, Waste Management

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norman.lee@peelregion.ca

Waste Management Services Update

Waste Management Strategic Advisory Committee
November 19, 2020

Norman Lee, Director, Waste Management

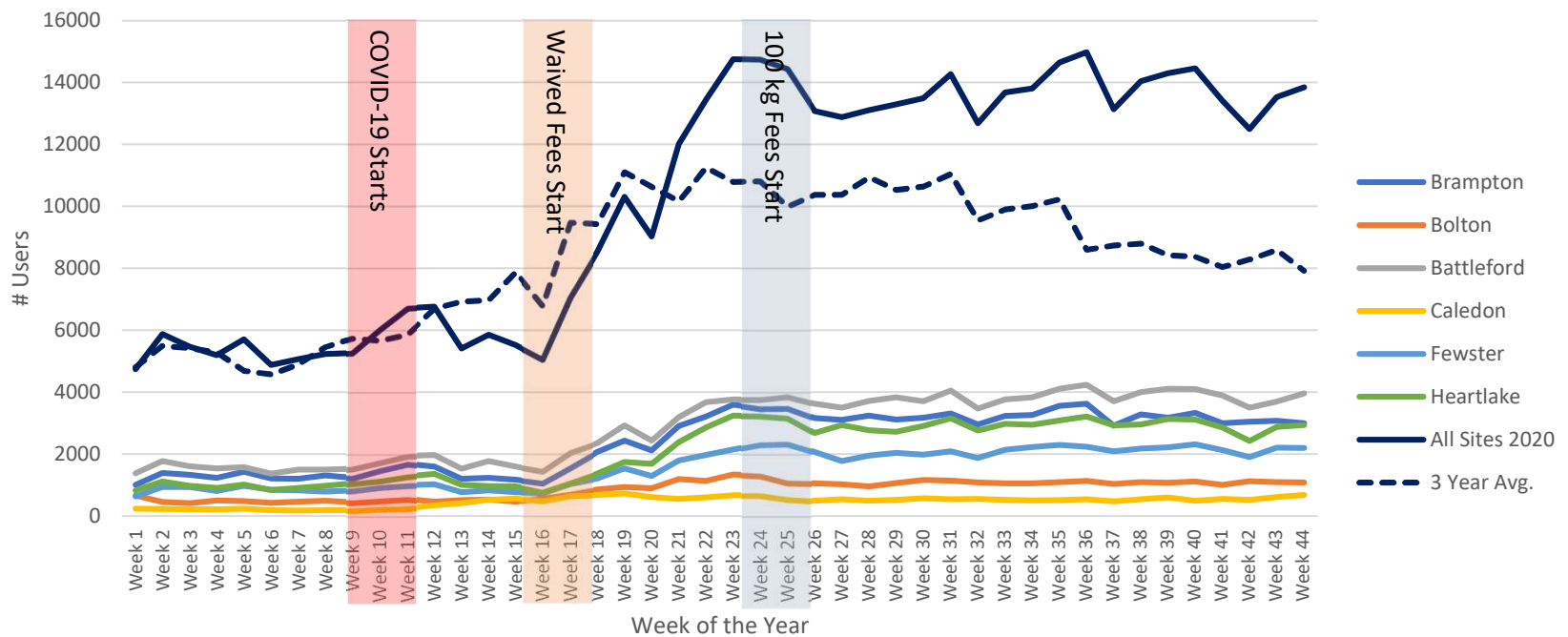
Background

- On March 26, 2020, Regional Council directed staff to consider having an exemption period for garbage limits and/or bag tag fees should doing so be deemed prudent
- On April 9, 2020, Regional Council directed staff to:
 - Waive the requirement for garbage bag tags and allow two extra bags of garbage bi-weekly for residents
 - Waive all CRC fees
- On June 11, 2020, Regional Council directed staff to reinstate CRC fees for loads more than 100 kg

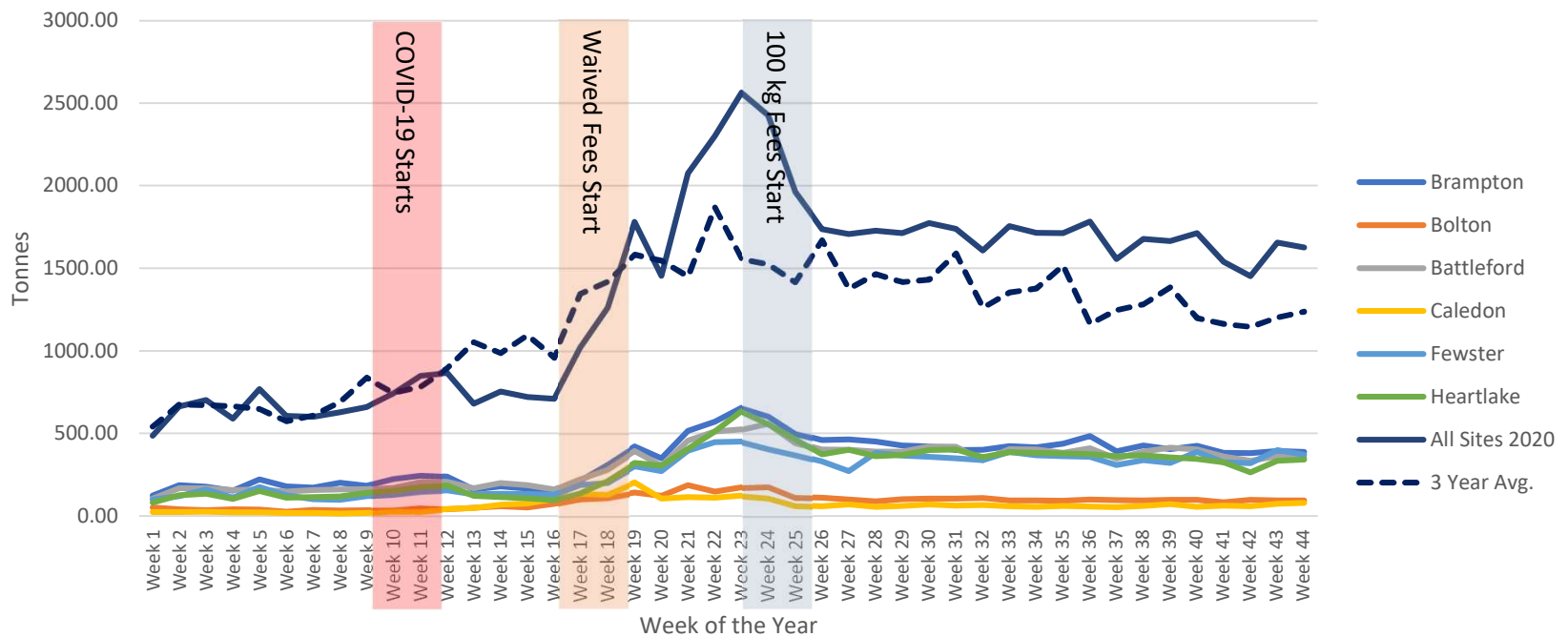
Impacts of Waived CRC Fees

- CRC waived fees
 - Usage increased by 24% year to date from historical levels
 - Tonnage increased by 16% year to date from historical levels
- The revenue loss of waiving CRC fees to October 31, 2020 is \$3.6M and is projected to be \$4.2M by end of year

CRC's – Weekly Usage



CRC's – Weekly Inbound Tonnage



Considerations for Reinstating CRC Fees

- Council waived the fees early in the pandemic to provide relief for residents at home generating more waste
- This need has been met as many residents are returning to work and school
- The waived fees are now driving increased usage by contractors and C&D material
- Significant cost for waiving CRC fees
- 2021 budget submission includes CRC fee revenue for entire year
- Public should be informed of reinstated fees well in advance

Recommendation for Reinstating CRC Fees

- Staff recommend that the CRC fees be reinstated effective January 4, 2021, which allows time to communicate the change



Impacts of Two-Bag Allowance for Garbage

Excess Setout Summary Week of Oct 25-31, 2020	
City	Excess Setout % of Homes
Brampton	2.4%
Caledon	2.7%
Mississauga	1.5%
Peel Total	2.0%

- Historically 1.5% of residents set out excess garbage with tags
- Revenue loss of waived bag tag fees from April 19 to October 31 is \$280,000 and is projected to be \$360,000 by end of year

Considerations for Discontinuing Two-Bag Allowance for Garbage

- Council allowed two free bags of garbage early in the pandemic to provide relief for residents staying at home and generating more waste
- Extra bag set out is now consistent with pre-pandemic set out; 98 percent of residents are now just subsidizing the same behaviour as pre-pandemic for the other 2 percent
- 2021 budget submission includes bag tag revenue for entire year
- Staff recommend reinstating bag tag requirement effective February 8, 2021
- Residents will be informed of reinstated fees well in advance

Recommendation for Discontinuing Two-Bag Allowance for Garbage

- Staff recommend that the two-bag allowance for garbage remain in place until February 8, 2021, which allows time to communicate the change



Considerations for Exemption Periods

- The two-bag allowance and the curbside collection of bulky items has reduced the need for an exemption period in January
- As the two-bag allowance for garbage is recommended to remain until February 8, 2021, and in order to not overload collection systems, staff intends to suspend the January 2021 exemption period
- Residents will be informed of the suspended January exemption period well in advance

Next Steps

- The COVID-19 update at the November 26, 2020 Regional Council meeting will include a brief verbal update and a request that Regional Council adopt a motion to:
 - Reinstatement Community Recycling Centre fees effective January 4, 2021
 - Reinstatement the need for bag tags for garbage effective February 8, 2021
- If the motion is approved, staff will implement a robust communications strategy beginning in December 2020 to inform residents of the reinstatement of CRC fees, the requirement for bag tags and the suspension of the January exemption period



Thank you

Contact info:

Norman Lee

Director, Waste Management

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Subject: FW: Proposed Transition schedule for your Blue Box program to the new Full Producer Responsibility regulation

Attachments: Blue Box - Draft Transition Schedule_MECP_ByYear.pdf

REFERRAL TO _____
RECOMMENDED

DIRECTION REQUIRED _____

RECEIPT RECOMMENDED ☒

From: AMO President <amopresident@amo.on.ca>

Sent: October 26, 2020 4:31 PM

Subject: Proposed Transition schedule for your Blue Box program to the new Full Producer Responsibility regulation

Dear Mayor/Head of Council,

Re: Proposed Transition schedule for your Blue Box program to the new Full Producer Responsibility regulation

I wanted to follow up with you regarding the proposed transition schedule for your Blue Box program to the new full producer responsibility regulation.

Minister Yurek [announced](#) the posting of the draft Blue Box resolution under the RRCEA. It will be [on the EBR for 45 days](#), and comments are due December 3, 2020. The draft regulation contains a proposed transition schedule for municipal blue box programs.

The announcement made the following clear:

- Communities that have a program today, regardless of size, will receive mandatory servicing by producers in the future,
- The program will be required to expand to all communities (with the exception of the far north) along with schools, long term care and retirement homes, parks and public spaces by 2026,
- Input from municipal governments about when they desired to transition was accommodated as much as possible, but not in all cases.

We are pleased the Minister responded to many of the concerns brought forward by municipal governments. He and this government should be commended for moving this important initiative forward. It will be helpful to continue to encourage that this regulation be approved in a manner that aligns with what municipal governments have advocated for many years – better environmental and economic outcomes.

Thanks to all of you for your work on this file and to the many of you who provided a resolution regarding your preferred date for transition. We have included an analysis of the preferred dates municipal Councils identified versus what is proposed in the draft regulation (Attached).

AMO worked diligently to ensure the Ministry had both a copy of all municipal resolutions passed related to the Blue Box transition, as well as, providing them with a full summary of resolutions.

We also met with the Ministry on multiple occasions to ensure they understood the list we had provided and why it was reasonable based on the recommendations in [David Lindsay's Mediation Report](#).

When the list of municipal government resolutions was prorated based on when in the year municipal governments wanted to transition (see Table below), the Ministry had a list that resulted in roughly one-third of the program transition per year. This was the stated objective from producers and industry to disperse the full cost over a three-year period.

	Total Households Served	Total Population	Collected	Marketed	Net Cost	Total Residential Waste Generated
2023 - resolutions	40.45%	38.00%	38.12%	37.78%	38.32%	38.91%
2024 - resolutions	29.14%	29.50%	28.73%	28.18%	27.94%	28.83%
2025 - resolutions	25.21%	28.45%	29.10%	29.35%	26.97%	29.69%
Total - resolutions	94.81%	95.96%	95.95%	95.31%	93.23%	97.43%

As we always reiterated in our correspondence with you, the final decision on the transition schedule rests with the provincial government. They have indicated that they used your preferred dates but also included geographical catchments, tonnes and costs to set the schedule.

We understand changes to transition dates could be problematic for some, especially based on contractual relationships or other issues. We would encourage you to ensure the Ministry is directly aware of your concerns and would appreciate it if you could copy us on your correspondence.

If you have any questions or require further details please contact Dave Gordon at 416 389 4160 or dgordon@amo.on.ca.

Sincerely,

Graydon Smith
AMO President
Mayor of the Town of Bracebridge

Analysis: Blue Box Transition Schedule Comparison with Preferred Municipal Transition Dates

The Ministry of the Environment, Conservation and Parks has proposed a producer responsibility regulation for the Blue Box Program.

The draft regulation is currently posted for a 45-day consultation period on the province's Environmental and Regulatory Registries (<https://ero.ontario.ca/notice/019-2579>).

The Association of Municipalities of Ontario sent the preferred transition dates as chosen by Council to the Ministry, between January and October 2020.

The Ministry is consulting on the proposed transition groupings and with First Nations as it works to finalize the regulation and identify calendar dates for each transitioning program within a given year.

If the date provided by the Ministry in the draft Regulation is problematic for your community, we encourage you to provide this information to the Ministry at ministry.mecp@ontario.ca.

Eligible Community	Ministry's Proposed Transition Year in the Regulation	Year that Council Preferred to Transition
Addington Highlands, Township of	2025	2023
Admaston/Bromley, Township of	2025	N/A
Alfred and Plantagenet, Township of	2023	N/A
Algonquin Highlands, Township of	2024	2023
Armour, Township of	2025	2023
Armstrong, Township of	2025	N/A
Arnprior, Town of	2023	2023
Ashfield-Colborne-Wawanosh, Township of	2025	N/A
Assiginack, Township of	2025	N/A
Athens, Township of	2025	N/A
Atikokan, Township of	2025	N/A
Augusta, Township of	2025	2024
Aylmer, Town of	2023	2023
Baldwin, Township of	2025	N/A
Bancroft, Town of	2025	N/A
Barrie, City of	2024	2024
Bayham, Municipality of	2023	2023
Beckwith, Township of	2023	2023
Billings, Township of	2025	2023
Blind River, Town of	2025	2024
Bluewater Recycling Association	2024	2024
Bonfield, Township of	2025	N/A

Eligible Community	Ministry's Proposed Transition Year in the Regulation	Year that Council Preferred to Transition
Bonnechere Valley, Township of	2025	2023
Brant, County of	2025	2024
Brantford, City of	2025	2024
Brockville, City of	2025	2023
Bruce Area Solid Waste Recycling	2025	2025
Brudenell, Lyndoch and Raglan, Township of	2025	2025
Burk's Falls, Village of	2025	2023
Callander, Municipality of	2025	2023
Calvin, Municipality of	2025	N/A
Carleton Place, Town of	2023	2023
Carling, Township of	2025	2023
Carlow Mayo, Township of	2025	2023
Casey, Township of	2025	N/A
Casselman, Village of	2023	2023
Central Elgin, Municipality of	2023	2023
Central Frontenac, Township of	2025	2023
Central Manitoulin, Township of	2025	2025
Charlton and Dack, Municipality of	2025	N/A
Chatham-Kent, Municipality of	2024	2023
Chatsworth, Township of	2023	N/A
Chisholm, Township of	2025	N/A
Clarence-Rockland, City of	2023	2023
Cobalt, Town of	2025	N/A
Cochrane, Corporation of the Town of	2025	2023
Coleman, Township of	2025	N/A
Conmee, Township of	2024	N/A
Cornwall, City of	2025	2024
Deep River, Town of	2025	2023
Deseronto, Town of	2025	2023
Drummond-North Elmsley, Township of	2023	2023
Dryden, City of	2023	2023
Dufferin, County of	2023	2023
Durham, Regional Municipality of	2024	2023
Dutton-Dunwich, Municipality of	2023	2023
Dysart et al, Township of	2024	2023
East Ferris, Municipality of	2025	N/A
Edwardsburgh Cardinal, Township of	2025	2023
Elizabethtown-Kitley, Township of	2025	2023
Elliot Lake, City of	2025	2025
Emo, Township of	2025	N/A
Englehart, Town of	2025	2025
Enniskillen, Township of	2023	2023

Eligible Community	Ministry's Proposed Transition Year in the Regulation	Year that Council Preferred to Transition
Espanola, Town of	2025	N/A
Essex-Windsor Solid Waste Authority	2024	2024
Evanturel, Township of	2025	2024
Faraday, Township of	2025	2024
Fort Frances, Town of	2025	2024
French River, Municipality of	2025	N/A
Front of Yonge, Township of	2025	2023
Frontenac Islands, Township of	2025	N/A
Gananoque, Town of	2025	2023
Gauthier, Township of	2025	N/A
Georgian Bluffs, Township of	2023	N/A
Gillies, Township of	2024	N/A
Goulais Local Service Board	2023	N/A
Greater Madawaska, Township of	2025	N/A
Greater Napanee, Township of	2025	2023
Greater Sudbury, City of	2025	N/A
Grey Highlands, Municipality of	2023	N/A
Guelph, City of	2025	2023
Haldimand, County of	2024	2023
Halton, Regional Municipality of	2025	2025
Hamilton, City of	2025	2023
Hanover, Town of	2025	2024
Harley, Township of	2025	N/A
Hastings Highlands, Municipality of	2024	2023
Hawkesbury Joint Recycling	2023	2023
Head, Clara and Maria, Townships of	2025	2023
Hearst	2025	2023
Highlands East, Municipality of	2024	2023
Hilliard, Township of	2025	2025
Hilton Beach, Village of	2025	N/A
Horton, Township of	2025	2023
Howick, Township of	2024	2023
Hudson, Township of	2025	N/A
Huron Shores, Municipality of	2025	2023
James, Township of	2025	N/A
Kapuskasing, Town of	2025	2023
Kawartha Lakes, City of	2024	2023
Kearney, Town of	2025	N/A
Kenora, City of	2023	2023
Kerns, Township of	2025	N/A
Killaloe, Hagarty, and Richards, Township of	2025	N/A
Killarney, Municipality of	2025	2025

Eligible Community	Ministry's Proposed Transition Year in the Regulation	Year that Council Preferred to Transition
Kingston, City of	2025	N/A
Kirkland Lake, Town of	2025	2023
Laird, Township of	2025	N/A
Lanark Highlands, Township of	2025	N/A
Larder Lake, Township of	2025	N/A
Latchford, Town of	2025	N/A
Laurentian Hills, Town of	2025	2024
Leeds and the Thousand Islands, Township of	2025	N/A
Limerick, Township of	2025	N/A
London, City of	2023	2023
Loyalist, Township of	2025	2023
Macdonald, Meredith & Aberdeen Additional, Township of	2025	N/A
Machar, Township of	2025	N/A
Madawaska Valley, Township of	2025	2025
Magnetawan, Municipality of	2025	2023
Malahide, Township of	2023	2023
Marathon, Town of	2025	N/A
Matachewan, The Corporation of the Township of	2025	N/A
Mattice-Val Cote, Municipality of	2025	2023
McDougall, Municipality of	2025	N/A
McGarry, Township of	2025	N/A
McKellar, Township of	2025	N/A
McMurrich/Monteith, Township of	2025	N/A
Mcnab-Braeside, Township of	2023	2023
Meaford, Municipality of	2023	2023
Merrickville-Wolford, Village of	2023	N/A
Minden Hills, Township of	2024	N/A
Mississippi Mills, Town of	2023	2023
Montague, Township of	2023	2023
Muskoka, District Municipality of	2024	2023
Nairn & Hyman, Township of	2025	2023
Neebing, Municipality of	2024	2023
Newbury, Village of	2023	N/A
Niagara, Regional Municipality of	2024	2023
Nipissing, Township of	2025	N/A
Norfolk, County of	2024	2024
North Bay, City of	2025	2023
North Dundas, Township of	2025	2024
North Frontenac, Township of	2025	N/A
North Glengarry, Township of	2025	2024

Eligible Community	Ministry's Proposed Transition Year in the Regulation	Year that Council Preferred to Transition
North Grenville, Municipality of	2023	N/A
North Huron, Township of	2025	N/A
North Stormont, Township of	2025	2025
Northeastern Manitoulin & Islands, Town of	2025	N/A
Northern Bruce Peninsula, Municipality of	2025	2025
Northumberland, County of	2024	2023
O'Connor, Township of	2024	2023
Oliver Paipoonge, Municipality of	2024	N/A
Orillia, City of	2024	2024
Ottawa Valley Waste Recovery Centre	2025	2025
Ottawa, City of	2023	2023
Owen Sound, City of	2023	2023
Oxford, Restructured County of	2025	2025
Papineau-Cameron, Township of	2025	2024
Parry Sound, Town of	2025	2023
Peel, Regional Municipality of	2024	2024
Perry, Township of	2025	2023
Perth, Town of	2025	2025
Peterborough, City of	2024	2023
Peterborough, County of	2024	2023
Petrolia, Town of	2023	N/A
Plympton-Wyoming, Town of	2023	2023
Powassan, Municipality of	2025	2024
Prescott, Town of	2025	2023
Prince, Township of	2023	2023
Quinte Waste Solutions	2025	2025
Rainy River, Town of	2025	N/A
Red Lake, Municipality of	2023	2023
Renfrew, Town of	2025	2023
Rideau Lakes, Township of	2025	2024
Russell, Township of	2025	2023
Sables-Spanish Rivers, Township of	2025	2023
Sarnia, City of	2023	2023
Sault Ste. Marie, City of	2023	2023
Seguin, Township of	2025	2023
Shuniah, Municipality of	2024	N/A
Simcoe, County of	2024	2023
Sioux Lookout, The Corporation of the Municipality of	2025	2023
Sioux Narrows Nestor Falls, Township of	2023	2023
Smiths Falls, Town of	2025	2023
South Dundas, Township of	2025	2024

Eligible Community	Ministry's Proposed Transition Year in the Regulation	Year that Council Preferred to Transition
South Frontenac, Township of	2025	N/A
South Glengarry, Township of	2025	N/A
South Stormont, Township of	2025	2024
Southgate, Township of	2023	2023
Southwest Middlesex, Municipality of	2023	2023
Southwold, Township of	2023	2023
Spanish, Town of	2025	2023
St. Charles, Municipality of	2025	2025
St. Clair, Township of	2023	2023
St. Joseph, Township of	2025	N/A
St. Thomas, City of	2023	2023
Stone Mills, Township of	2025	N/A
Stratford, City of	2024	2023
Strong, Township of	2025	2023
Sundridge, Village of	2025	2023
Tarbutt & Tarbutt Additional, Township of	2025	2023
Tay Valley, Township of	2025	2024
Temiskaming Shores, City of	2025	2025
Terrace Bay, Township of	2025	N/A
Thames Centre, Municipality of	2023	2023
The Archipelago, Township of	2025	N/A
The Blue Mountains, Town of	2023	N/A
The Nation, Municipality	2023	2023
Thunder Bay, City of	2024	2023
Timmins, City of	2025	2023
Toronto, City of	2023	2023
Tri-Neighbours	2025	2025
Tudor & Cashel, Township of	2025	2024
Waterloo, Regional Municipality of	2024	2024
Wellington, County of	2025	2023
West Elgin, Municipality of	2023	2023
West Grey, Municipality of	2025	2023
West Nipissing, Municipality of	2025	N/A
Westport, Village of	2025	2023
Whitestone, Municipality of	2025	N/A
Whitewater Region, Township of	2025	N/A
Wollaston, Township of	2025	N/A
York, Regional Municipality of	2025	2025